87-1323

Supreme Court, U.S.
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No.: _____

IN THE

Supreme Court of the United States

October Term, 1987

CARMINE PERSICO,

Petitioner,

-against-

UNITED STATES OF AMERICA,

Respondent.

PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE SECOND CIRCUIT

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QUESTIONS PRESENTED

1. Whether or not the Trial Court was wrong in refusing to conduct a hearing regarding Petitioner's due process claim. Whether or not it was a deprivation of due process for the government to have utilized false and sham writs ad testificandum by having two federal Judges sign said writs without telling the Judges that the writs were false and were an investigative tool; whether or not the use of said writs in a RICO case was waived by Petitioner's plea of guilty to one substantive charge in a previous case; whether the Petitioner's rights to counsel were violated.

2. Whether or not Petitioner's alleged statements to a witness were within the existence of the conspiracy, were in furtherance of the conspiracy, or whether or not they were retrospective statements, and as such were inadmissible.

3. Whether the government's contingency fee agreement with one of its main witnesses was contrary to law, and whether it disqualified the said witness. The Fifth Circuit concluded such a situation was illegal, but then reversed itself.

4. Whether or not the law required predicate acts charged to be in furtherance of a RICO enterprise rather than they have an effect on the enterprise.

5. Petitioner also raises the other questions incorporated in this Petition by reference to the Petition of Alphonse Persico, John DeRoss and Anthony Scarpati.

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PETITION FOR A WRIT OF CERTIORARI
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PRELIMINARY STATEMENT

This is an appeal by Petitioner, Carmine Persico, from a judgment of the United States Court of Appeals for the Second Circuit, decided December 9, 1987, with a thirty-seven page Opinion, which affirmed a judgment of the United States

District Court for the Southern District of New York, (Honorable John F. Keenan), rendered on November 13, 1986, convicting Petitioner of the crimes of RICO, RICO Conspiracy and various substantive crimes, pursuant to 18 United States Code, Sections 1961, 1962 and other substantive statutes. The Petitioner received a total of thirty-nine years in prison.

JURISDICTION

The jurisdiction of the Court is invoked under Title 28 United States Code, Section 1251. The opinion of the United States Court of Appeals for the Second Circuit is annexed hereto.

STATUTES INVOLVED

18 U.S.C., Section 1961 Definitions

As used in this chapter --

(4) "enterprise" includes any individual, partnership, corporation, association, or other legal entity, and any union or group of individuals associated in fact although not a legal entity;

(5) "pattern of racketeering activity" requires at least two acts of racketeering activity, one of which occurred after the effective date of this chapter and the last of which occurred within ten years (excluding any period of imprisonment) after the commission of a prior act of racketeering activity;

(6) "unlawful debt" means a debt (A) incurred or contracted in gambling activity which was in violation of the law of the United Statees, a State or political subdivision thereof, of which is unenforceable under State or Federal law in whole or in part as to principal or interest because of the laws relating to usurry, and (B) which was incurred in connection with the business of gambling in violation of the law of the United States, a State or political subdivision thereof, or the business of lending money or a thing of value at a rate usurious under State or Federal law, where the usurious rate is at least twice the enforceable rate;

18 U.S.C., Section 1962 Prohibited activities

(a) It shall be unlawful for any person who has received any income derived, directly or indirectly, from a pattern of racketeering activity or through collection of an unlawful debt in which such person has participated as a principal within the meaning of Section 2, Title 18, United States Code, to use or invest, directly or indirectly, any part of such income or the proceeds of such income, or the establishment or operation of, any enterprise which is engaged in, or the activities of which affect, interstate or foreign commerce. A purchase of securities on the

open market for purposes of investment, and without the intention of controlling or participating in the control of the issuer, or of assisting another to do so, shall not be unlawful under this subsection if the securities of the issuer held by the purchaser, the members of his immediate family, and his or their accomplices in any pattern of racketeering activity or the collection of an unlawful debt after such purchase do not amount in the aggregate to one percent of the outstanding securities of any one class, and do not confer, either in law or in fact, the power to elect one or more directors of the issuer.

(b) It shall be unlawful for any person through a pattern of racketeering activity or through collection of an unlawful debt to acquire or maintain, directly or indirectly, any interest in or control of any enterprise which is engaged in, or the activities of which affect, interstate or foreign commerce.

(c) It shall be unlawful for any person employed by or associated with any enterprise engaged in, or the activities of which affect, interstate or foreign commerce, to conduct or participate, directly or indirectly, in the conduct of such enterprise's affairs through a pattern of racketeering activity or collection of unlawful debt.

(d) It shall be unlawful for any person to conspire to violate any of the provisions of subsections (a), (b) or (c) of this section.

18 U.S.C., Section 201 Bribery of public officials and witnesses

(a) for the purpose of this section:

"public official" means Member of Congress

the Delegate from the District of Columbia, or Resident Commissioner, either before or after he has qualified, or an officer or employee or person acting for or on behalf of the United States, or any department, agency or branch or Govefnment thereof, including the District of Columbia, in any official function, under or by authority of any such department, agency, or branch of Goverment, or a juror; and

"person who has been selected to be a public official" means any person who has been nominated or appointed to be a public official, or has been officially informed that he will be so nominated or appointed; and

"official" act means any decision or action on any question, matter, cause, suit, proceeding or controversy, which may at any time be pending, or which may by law be brought before any public official, in his official capacity, or in his place of trust or profit.

(b) Whoever, directly or indirectly, corruptly gives, offers or promises anything of value to any public official or person who has been selected to be a public official, or offers or promises any public official or any person who has been selected to be a public official to give anything of value to any other person or entity, with intent --

(1) to influence any official act; or

(2) to influence such public official or person who has been selected to be a public official to commit or aid in committing, or collude in, or allow, any fraud, or make opportunity for the commission of any fraud, on the United States; or

(3) to induce such public official or such person who has been selected to be a public official to do or omit to do any act in violation of his lawful duty

(f) Whoever, otherwise than as provided by law for the proper discharge of official duty, directly or indirectly, gives, offers or promises anything of value to any public official, former public official or person selected to be a public official, for or because of any official act performed or to be performed by such official, former public official, or person selected to be a public official.

FACTS

The facts in this case are quite complicated because many different conspiracies were tried together under one RICO theory. A question exists as to whether any jury sitting for nine months could departmentalize in their minds the different conspiracies, not all of which had to do with each defendant, and segregate the evidence as to each defendant consistent with their duty of giving each defendant a fair trial. However, in order to understand the case the different conspiracies must be separated.

The first indictment came down or or about October 24, 1984, and it charged all

of the defendants, except Alphonse Persico, with various crimes. He was added in a superceding indictment which came down in March, 1985. Also in that second indictment, Carmine Persico was added into the construction counts and the construction conspiracy which was part of the first indictment.

The various conspiracies alleged in this case were unified into one RICO and RICO conspiracy theory by the Government's contention that they were all acts and conspiracies included in a single enterprise, to wit: the Colombo Family of the so-called Mafia, and that the acts and conspiracies were in furtherance of that enterprise. Many old charges, some of which resulted in pleas of guilty and jail sentences, were resurrected, and many of the defendants were in effect placed on trial for the same charges concerning which they had already been convicted, and double jeopardy claims on behalf of

Carmine Persico, Andrew Russo, Dominic Cataldo and Hugh McIntosh were rejected by the Second Circuit in an appeal taken prior to the onset of the trial, United States v. Persico, 744 F.2d 30 (2nd Cir. 1985).

THE ANNICHARICO CONSPIRACY

The first major conspiracy alleged by the Government and actually tried in this case was known throughout the trial as the so-called Annicharico conspiracy. That involved a situation where an undercover Internal Revenue Service agent, Richard Annicharico, posed as a corrupt agent and induced many people to make attempts to fix tax cases. During the course of that investigation the Government concocted a scheme to solicit monies from many friends of petitioner Carmine Persico on the claim that Annicharico could arrange for him to be released from prison, and various negotiations that thereafter occurred took place without Carmine Persico's knowledge because he was then at the

federal prison in Atlanta and had no knowledge of and had nothing to do with the machinations that were occurring.

Ultimately, after many tape recordings between Annicharico and other defendants in this case there came a point where the Government obviously had to try to put knowledge into Carmine Persico's head, but inasmuch as he was incarcerated in Atlanta and there was no evidence that he knew anything about what was going on, they had to come up with a plan. The Eastern District Strike Force concocted a device whereby on two occasions they presented to two Federal Judges false and fraudulent writs ad testificandum in order to subpoena Persico to the Eastern District of New York. There is no dispute that the writs were sham but the Government took the position it had a right to engage in these tactics in order to conduct their investigation. The first writ was presented at the direction of Thomas Puccio, who was then Head of the Strike

Force, and was submitted by Joel Cohen, one of the Assistants there. The Judge signed the writ without knowing it was false and Persico was brought to New York.

On a second occasion, the Government again presented a false writ to a Federal Judge after Persico had been returned to Atlanta. On this occasion the Strike Force invented a story that they were investigating the killing of a narcotics dealer, Vincent Papa, which had occurred in the federal institution in Atlanta. Of course, the Eastern District Strike Force had no reason to investigate that matter because it was not in their jurisdiction, but the subpoena called for Mr. Persico's production before a specific grand jury sitting in a specific room on a specific date. The truth is that no grand jury ever sat at that time and place, no grand jury investigation had been conducted in the Eastern District of New York and the writ was completely false.

Mr. Persico was indicted in the Eastern District of New York on these charges and ultimately pleaded guilty before Judge Nickerson, was sentenced to a term of four years, four months and seventeen days on November 9, 1981 and he fully served his sentence. His sentence was concurrent with a parole violation which was brought about by an alleged meeting held at the house of one, Vincent Regina, which meeting was also introduced into evidence in this case, but the net result of the plea bargain and sentence was that the sentence and the parole violation sentence were concurrent and Mr. Persico did not do one extra day because of the violation then he had to do on the underlying charge.

In the Eastern District case Mr. Persico made a motion to dismiss on the grounds that the Government's action in utilizing false and fraudulent writs deprived him of due process and amounted to prosecutorial misconduct.

Judge Nickerson in his opinion set the matter down for a hearing which was scheduled for after the trial, but because of the plea the hearing was never held. Thereafter, when the Government reinstated these charges in the Southern District of New York as part of this case, including the charges in the RICO and RICO conspiracy charge, the petitioner brought on a motion on the same due process basis to dismiss the indictment, and especially those charges, because of the wrongdoing of the Government. The Government contended that Mr. Persico had waived his claim by his plea of guilty, but petitioner contended that since the Government sought to resurrect the charges and the convictions, it had to take the burdens with the benefits and that petitioner was entitled to a hearing on the due process issue which he had never had in the Eastern District. Judge Keenan denied the motion and the hearing was never held. This issue was a major issue on appeal, but the Court of Appeals did not write one word on the subject.

THE ASHLAND PRISON CONSPIRACY

A separate issue in this case was the so-called Ashland conspiracy. There came a time in 1978 when Carmine Persico was incarcerated at the federal institution at Ashland shortly before he was released from prison. This situation occurred prior to the Annicharico situation. Mr. Persico arrived in late 1978, and as is the case with every federal prisoner, he was assigned to a Unit Team which considered his classification at the institution, the right to have furloughs and other matters that pertained to him during his incarceration. The Unit Manager for petitioner while he was at Ashland was a gentelman by the name of Ernest Goss, whose testimony showed that Persico was a model prisoner. The two men became personal friends and Persico never had any bad incidents while he was at Ashland. In fact, Persico received two furloughs during his time at Ashland, which the evidence showed were not only approved by

Mr. Goss, but were also voted on and approved by the entire Unit Team, as well as the deputy warden and the warden. During the time when Mr. Goss was Mr. Persico's Unit Manager, he advised Persico that he was going to Las Vegas and asked Persico whether he could recommend a place to stay. Without going into great detail at this point, Goss went to Las Vegas on two occasions in November of 1979 and February of 1980, and the Government contended, although there was no direct evidence to the contention, that on at least one occasion Mr. Goss' bills and air fare were paid for at the direction of Persico. There was no consideration for any hospitality shown to Mr. Goss because Mr. Persico had already received furloughs and the evidence showed that they were approved by the entire prison hierarchy, but in any event, that was the basis of the charges against Carmine Persico, Goss' two trips to Las Vegas.

Thereafter, after Persico was released from prison and resumed his life in New York,

Mr. Goss, without any pre-warning, came to New York on his vacation, paying his own plane fare, and he got in touch with Carmine Persico because, as we mentioned before, the men had become friends. This third so-called incident involved the third portion of the alleged bribery charged against Carmine Persico, in that while Goss was in New York they had apparently gone to dinner and Goss visited Persico and his family at a property that they stayed at in upstate New York.

After the first indictment had come down and Mr. Persico had not been arrested, he was staying at the home of a relative, one, Frederick DeChristopher,at whose house later in February, 1985 Carmine Persico was arrested. Mr. DeChristopher thereafter became a witness against Carmine Persico and related various things that he claimed Persico told him. Without going into the credibility of DeChristopher and the impossibility that some of the things he said were true and the admissi-

bility of this type of double hearsay, he testified that Carmine Persico told him that he was responsible for having Ernest Goss "comped" in Las Vegas and that he had his son, Alphonse Persico, make the arrangements through one, Vincent Vingo. Vincent Vingo did not testify at the trial, the Las Vegas bills did not indicate any connection with any member of the Persico family and, in fact, Mr. Goss used an assumed name, Ernest Anderson, which he had been using long before he ever met Carmine Persico in order to carry out his own little adventures without risking discovery by his wife.

Alphonse Persico, Carmine Persico's son, was not a defendant in the 1984 indictment and he only was added to the superceding indictment which came down in March, 1985 because of that testimony of DeChristopher. Mr. Goss never in any way indicated that Alphonse Persico had him comped in Las Vegas, picked up a dinner check or extended to Mr. Goss

anything of value whatsoever.

The fact of the matter was that Ernest Goss did not testify to any special privileges extended to Carmine Persico, nor did he testify that he got anything of value in exchange for any special treatment, either in the nature of a bribe or a gratuity. Ernest Goss was the Unit Manager, and the Government also called one, John Pendleton, Persico's Case Manager, in an attempt to support their theory that Persico obtained special privileges while at Ashland. The Government's strategy did not work because Mr. Pendleton, as the most educated man on the team which governed Persico's prison life, testified that all of the furloughs, custody classifications and other matters decided by the team with regard to Persico were appropriate and unanimously voted by the team and the decisions were made only after a totally professional review of Persico's entire prison record and the need for whatever action to be taken that was

involved in each decision (7497-7502)*. Persico was very well respected and was one of the most mature prisoners at Ashland. He believed that Ernest Goss was a good leader and ran the team without any incidents (7489-7491). These charges were reduced by the Trial Court to gratuities.

THE BRIBERY OF A PUBLIC OFFICIAL - JOSEPH IANNUZZI

Another alleged conspiracy included in the trial below was referred to throughout the trial as the situation involving Joseph Iannuzzi, who was known as "Joe Dogs". That situation was one in which here, too, the Government got involved in concoting a scheme in which a government informant, Joe Dogs, attempted to get many people on tape and involve them in a criminal conspiracy to move certain people from one federal institution to another. Joe Dogs represented that he had contacts in Washington, without specifying who they were, that he could call upon in order to transfer various federal prisoners from one institution

*Numerical references are to Pages of the Trial Minutes

to another, and he engaged in many conversations with a Tommy Agro and others, soliciting money to arrange these situations. There came a time where the subject of the transfer of Carmine Persico, who was back in prison pursuant to the plea arrangement on the Annicharico case, from one prison to another which would be either closer to New York or of a lower security level, was discussed.

Again without going into specific details at this point, it should be remembered that the subject of transferring Carmine Persico was first made by the government informant, Joe Dogs, whereby he could induce people to give him money for this purpose. The Bureau of Prisons, at the direct request of the Federal Bureau of Investigation, caused Mr. Persico to be transferred and moved around the country for the purpose of creating a situation where the opportunity to help Persico would be attractive and would be acceptable to Mr. Persico's friends. Norman Carlson, the

Director of the Bureau of Prisons, testified, as did other prison officials, and admitted that the various transfers were arranged solely at the request of the F.B.I. in this "sting" operation, and it is important to note in this situation that Carmine Persico was never on tape and there was no witness who testified that he had a conversation with Mr. Persico regarding this matter. Thus, there was no evidence that Persico knew what was happening. In fact, the converse was true. There were many tapes in which the members of the so-called Colombo Family turned the offer down and refused to come up with the money, but the government informant, Joseph Iannuzzi, continuously pressured people and, in fact, money eventually came up because Mr. Iannuzzi said that he had already paid money to his contact, even though he had been told not to do anything unless he was authorized. Of equal importance is the fact that Mr. Iannuzzi never told anyone that any government official or prison official was

involved, which petitioner, Carmine Persico, believes is a fatal defect to the conviction, and the evidence was more susceptible of an inference that all of the people involved could have thought that Mr. Iannuzzi's contact in Washington might not necessarily have been illegal.

THE CONSTRUCTION CONSPIRACY

The construction portion of this case involved an alleged conspiracy to control the concrete industry in New York with relation to concrete jobs in the amount of under $2,000,000. The defense contended with regard to this conspiracy, as well as others, that it dealt with a specifically unrelated subject than the issues involved in the other conspiracies, that it should have been severed, and that putting it into this case was simply another part of the Government's strategy to make the entire case a catchall of everything the Government could think of for the purpose of prejudicing the jury which would have to deal

with many complicated and unrelated conspiracies. That strategy was the sole reason this case took so long to try, and except for a period of about a month in which there were considerable delays due to the illness of one of the defendants, the question arose as to whether a jury could fairly apprise the evidence against each defendant when so many tapes were involved. There were approximately seven hundred tapes turned over to the defense in this case, and it should be remembered that except for the Annicharico conspiracy, to which petitioner Carmine Persico had already pleaded guilty and served his time, there was not one single tape in all of the other conspiracies in which petitioner's voice was heard. At any rate, many tapes were heard by the jury involving the voice of Mr. Ralph Scopo, a co-defendant who was severed from the case, co-defendant Gennaro Langella, and others, dealing with the concrete industry and, here again, there was no knowledge placed in the mind of

Carmine Persico and, we submit, no evidence of his involvement. Mr. Persico was not even included in the construction and concrete portion of this indictment until the superceding indictment came down in March, 1985. In fact, during all of the occurrences Mr. Persico was in prison. Petitioner's inclusion in the construction charges arose solely from the testimony of Frederick DeChristopher, the man in whose house Persico was found. His testimony simply was that Persico told him that Ralph Scopo, who was the man on many tapes soliciting bribes from various concrete companies, was Persico's man in the concrete industry. This statement was allegedly made by Persico when he was in DeChristopher's house and they saw Scopo on television on the occasion of his arrest. That event allegedly induced Persico to make the statement. In reality it was a physical impossibility for that to have happened, because Scopo was arrested on October 24, 1984, which was approximately one week before

Persico even came to the house. In addition, when Scopo was arrested a second time in connection with another indictment and his arrest again appeared on television, that event occurred a week after Persico was arrested and left the house. These dates are not in dispute and that evidence is undeniable. DeChristopher also attributed to Persico statements he allegedly made about co-defendants, such as his son, Alphonse, Anthony Scarpati, John DeRoss, and others that formed the alleged basis for their connection to the Enterprise. It is also noteworthy that the Government's theory regarding this portion of the indictment was that the so-called Colombo Family controlled all concrete jobs under $2,000,000., but the so-called "Commission" which represented the heads of all five Mafia families in New York, except for one, dealt with apportioning all jobs over $2,000,000. These jobs were the subject of another indictment in the "Commission" case which was tried before Judge Owen in the

Fall of 1986. Only two contractors testified, however, with regard to this portion of the indictment, Mr. Stanley Sternchos of Technical Concrete Construction Corporation, and Mr. James Costigan of X.L.O. Concrete Corp. These companies were specifically the two that were involved in the jobs of under $2,000,000. Both men were allowed to testify as to jobs which were over $2,000,000. which were jobs controlled by the "Club",which was the subject of the "Commission" indictment. It was argued that evidence of such a nature was prejudicial, because the last jobs were the subject of a different indictment, a nd the Court allowing that evidence into the trial put the defendants in jeopardy twice. Simultaneous motions to include the construction charges in either this indictment or the "Commission" indictment were made to both Judges prior to either trial, and a double jeopardy appeal prior to the onset of the "Commission" trial was rejected by the Circuit Court in United States v. Langella, ___ F.2d ___.

POINT I

THE TRIAL COURT ERRED IN REFUSING TO CONDUCT AN EVIDENTIARY HEARING ON PETITIONER CARMINE PERSICO'S CLAIM OF DUE PROCESS DEPRIVATION THROUGH OUTRAGEOUS GOVERNMENT CONDUCT.

Carmine Persico moved pretrial to dismiss the instant indictment on the ground of outrageous government conduct, in that the charges relating to I.R.S. Special Agent Richard Annicharico were manufactured by the government through the use of false applications for and fraudulently obtained writs of habeas corpus ad testificandum whereby Persico was brought to New York to be ensnared in events orchestrated and scripted by Annicharico and members of the Eastern District Strike Force and that the government's machinations, under the guise of conducting non-existent investigations, were intended to generate jurisdiction and venue in New York which did not in fact otherwise exist. The events are detailed

in the factual portion of this Petition. It is clear that the government knowingly presented applications containing manifestly false reasons for the issuance of the writs to federal judges for their unwitting imprimatur, to wit: that the writs were an utter sham and consituted a fraud upon the court. Directly as a result of the issuance of these writs, Persico was induced, through a series of prosecutorial maneuverings, to meet with Annicharico on February 2, 1978, the tape of which conversation was the centerpiece of the government's presentation of evidence as to Racketeering Acts 18-22.

The government responded to the pretrial motion in two terse paragraphs, the first contending that Persico's plea of guilty to Count 1 of an earlier Eastern District indictment embodying charges arising from the Annicharico episode constituted a waiver of the issue, and the second urging post trial rather than pretrial considera-

tion of the issue. Inexplicably, even though confronted with serious allegations of extraordinary governmental misconduct, the trial court issued an extensive pretrial memorandum opinion, United States v. Persico, 621 F.Supp.842 (S.D.N.Y. 1985), which failed to even advert to this issue of overreaching significance. When reminded by counsel of the motion's pendency, the court summarily denied the request for a pretrial hearing without elucidation. It is extremely important to note that Judge Nickerson in the Eastern District had granted a post trial hearing on this issue but it was never held due to the plea. Also, inexplicably, the Circuit Court did not write about or essentially refer to this issue. After trial, by motion, an affidavit was presented of a former government attorney, John Jacobs, stating, inter alia, that one of the chief architects of the scenario which called for

the sham writ ploy, had told him on numerous occasions that the purported investigations were entirely pretextual and that the true purpose of the writs was to ensnare Persico in Annicharico's machinations.

In response, the government submission rested primarily upon reassertion of its waiver argument which was not even addressed by the Circuit Court.

Persico contended both in the District Court and the Circuit Court that he did not waive his due process claim of outrageous government conduct, and he essentially argued that inasmuch as the government resurrected the charges which he had pleaded to in the Eastern District and sought to include them in this present RICO case in the Southern District, then any defenses he had in the Eastern District regarding a deprivation of due process could be added in the instant prosecution. In other words, the government could not obtain the benefit of resurrecting

the charges without the burden following. The issue presents itself as to whether or not a guilty plea waived the due process defense, since guilty pleas do not normally waive jurisdiction or due process defects. United States v. Muench, 694 F.2d 28 (2nd Cir. 1982), cert. denied, 461 U.S. 908 (1983); United States v. Doyle, 348 F.2d 715 (2nd Cir.), cert. denied, 382 U.S. 843 (1965). There were extensive arguments made in both courts and much authority was cited for the principle that Persico had not waived his claim and that his due process argument still applied. There was also great discussion about the difference between waiver of a due process claim and other types of claims by guilty pleas. Menna v. New York, 423 U.S. 61 (1975); Blackledge v. Perry, 417 U.S. 21 (1974). Other related issues were raised, such as the fact that even if the waiver could be held to be effective, Persico's

guilty plea to one conspiracy count did not bar him from litigating his due process claim with regard to other predicate acts included in the RICO charge which related back to the subject of the original conspiracy prosecution. In other words, Persico pleaded guilty, for example, to one count of a five count indictment, and the other four counts were dismissed, yet these four counts were not included in the later Southern District proceeding. He could then raise the same due process issues with regard to the subsequent counts or acts, since they were not disposed of in the first proceeding. At the very least, it was argued the Court should have ordered a hearing into the factual basis for the claims of outrageous Government conduct. In connection with petitioner's mmotion, he filed an affidavit of a former prosecutor, John Jacobs, who was in the Strike Force at the time the Eastern District proceeding took place. That affidavit stated

that he had overheard other prosecutors discuss the fact that sham writs were used, and because that occurred, the institution of the RICO charges in the Southern District rather than in the Eastern District was a deliberate tactical choice to try to avoid the resurrection of the due process claim on the part of Persico. We refer to United States v. Caputo, 633 F.Supp. 1479 (E.D.Pa. 1973), rehearing denied, 641 F.Supp.378, a case which held that where the government issued a sham grand jury subpoena to an undercover F.B.I. agent for the purpose of facilitating his appearance as a bona fide co-conspirator in an investigation, the Court held the government had no right to utilize the judiciary in its investigative processes. While this appeal was still pending, the Court of Appeals for the Third Circuit reversed that case in United States v. Martino, __F2d__, Docket 86-1505 (3rd Cir. August 5, 1987), but we point out the very

existence of the dispute indicates that this is a matter that this Court could rule on and is an area ~~of~~ unsettled law at the present time.

POINT II

THE TESTIMONY OF FREDERICK DeCHRISTOPHER REGARDING STATEMENTS ALLEGEDLY MADE BY PETITIONER CARMINE PERSICO SHOULD NOT HAVE BEEN RECEIVED.

When Petitioner Carmine Persico was staying at the DeChristopher house after the indictment in this case came down, he supposedly said many things to Frederick DeChristopher which were received in evidence in this case. Without going into all the specific statements, some of the statements involved things that Carmine Persico said about himself; some involved things he said about others; and some involved statements as related which were allegedly made by others. We believe that the acts and statements that the Petitioner supposedly related involving other people were inadmissible because they violated Bruton v. United States, 391 U.S.123 (1968), and also they were not made during the course of and in furtherance of the con-

spiracy, even as they related to Persico himself and not other co-defendants.

The doctrine that a person's own statements must be made during the course of the conspiracy and in furtherance of it still applies, and the cases have held that if the statements are merely retrospective they are also inadmissible. Even with regard to the person speaking, and speaking about himself, such as Persico in this case, statements which can be deemed to be retrospective statements are not admissible in any event. In United States v. Phillips, 664 F.2d 971 (11th Cir. 1981), at 1027, the Court clearly held that a statement made which was not in furtherance of the conspiracy but was a retrospective statement which, in other words was idle conversation, is inadmissible. We refer to United States v. Lieberman, 637 F.2d 95 (2nd Cir. 1980). The Court said:

"Although the phrase 'in furtherance of

> the conspiracy' must not be applied too strictly lest the purpose of Rule 801(d)(2)(E) be defeated, mere idle conversation between co-conspirators is not admissible under that rule. United States v. James, 510 F.2d 546, 549 (5th Cir. 1975)."

(Emphasis added)

In United States v. Tille, 729 F.2d 615 (9th Cir. 1984), it was also held that mere conversations between co-conspirators, merely narrative declarations and casual admissions of culpability, are not statements in furtherance of a conspiracy. United States v. Tille, supra, at 620. See also, United States v. Layton, 720 F.2d 548,555 (1983).

It is only where the purpose of a conspiracy is to formulate future strategy that narration of past events could be in furtherance of the continuing conspiracy, assuming it is found to continue. United States v. Fielding, 645 F.2d 719 (9th Cir. 1981).

Other Courts have also taken the same view that casual admissions and idle conversa-

tions should not be allowed into evidence. United States v. Means, 695 F.2d 811 (5th Cir. 1983); United States v. McGuire, 608 F.2d 1028, reh. denied, 613 F.2d 315, cert. denied, 444 U.S. 1092 (11th Cir. 1979); United States v. James, supra: United States v. Phillips, supra.

It is obvious that the reason for the rule that idle chatter or retrospective statements are not admissible, even against the declarant, is simply because the degree of reliability of such a statement is very low. Where the statements are not necessary to further the objective of the conspiracy or where the conspiracy has ended, there is no motive for the speaker to be accurate or truthful, hence the rule that regardless of whether or not the statements are in furtherance of the conspiracy, it must first be decided that a conspiracy existed when the statements were made. There must be an actual link between the attempt to avoid

detection and some remaining objectives of the conspiracy in order for declarations made after the conspiracy is over to be admissible in the first place.

In this case there was nothing and, in fact, the evidence indicates that Carmine Persico intended to return at some time to fight the indictment, since he was listening to tapes and reading documents in order to prepare himself to be ready when that time came. It is clear that for whatever reason Persico was at the DeChristopher house, it certainly was not in furtherance of the actual conspiracy to commit the crimes charged in the indictment.

POINT III

THE GOVERNMENT'S CONTINGENCY FEE AGREEMENT WITH ONE OF THE MAIN GOVERNMENT WITNESSES IN THE CASE WAS ILLEGAL AND DEPRIVED ALL OF THE PETITIONERS DUE PROCESS.

The Court allowed the defense to put into evidence a chart which showed that the total amount of cash paid to government witnesses amounted to $1,802,039.00. That amount only represented cash and did not include things like houses, cars and other things of value paid for by the government, since the exact valuation of these items could not be determined beyond dispute.

As if that situation were not bad enough, the government made a clearly illegal agreement with Mr. Iannuzzi which even went beyond the arrangements it had made with all of its witnesses. Without Iannuzzi, none of the defendants could have been convicted of the so-called Joe Dogs bribery scheme, and some of the defendants, for example, Alphonse Persico, would not have

even been indicted in this case.

The government made a specific agreement with Mr. Iannuzzi which consisted of Mr. Iannuzzi trying to target certain individuals and also included a payment agreement that the amount of money he was to receive depended upon the government's evaluation that it placed on his testimony after the trial was over. Such an agreement is clearly illegal and is a deprivation of the rights of all petitioners involved in the charges based on Mr. Iannuzzi's testimony.

Mr. Iannuzzi admitted that he had an arrangement with the F.B.I. concerning the payment of what he called his relocation lump sum. He said that he had no idea what the amount was going to be but it depended on how good the case that he developed was (13,023-13,028). He hoped to buy a hot dog stand with the money that would be given to him, and he jokingly said that he hoped that it would be enough money to buy an elaborate

one, obviously meaning a restaurant. His testimony, the F.B.I. report given to the defense as 3500 material and his written agreement with the government clearly established that the amount of money he would get depended upon the government's determination as to how good his testimony was.

A similar arrangement was held to be illegal, in the sense that it was one where the inducement to lie was too great to allow the testimony of such a witness to be received. The Fifth Circuit came to that conclusion in United States v. Cervantes-Pachecho, 800 F.2d 452 (5th Cir. 1986), and it previously reached the same decision in Williamson v. United States, 311 F.2d 441 (5th Cir. 1962). The Second Circuit in this very case was advised that the Fifth Circuit sitting en banc reversed itself in Cervantes-Pachecho, changed its opinion and overruled Williamson. See

United States v. Cervantes-Pachecho, Slip Opinion 6274 (5th Cir. August 21, 1987), (En Banc). See United States v. Persico, Opinion annexed hereto.

Here, too, this Court will be first with another matter of first impression. That is, whether or not agreements such as existed in this case were illegal per se, and this Court can advise the Judiciary and the Bar in general just how these matters should be treated.

POINT IV

THE COURT SHOULD HAVE CHARGED THE JURY THAT THE PREDICATE ACTS INVOLVED IN THE RICO CHARGES HAD TO BE IN FURTHERANCE OF THE ENTERPRISE.

The defense specifically requested that the jury be charged that the acts had to be in furtherance of an overall plan or scheme which existed at the time and that the substantive acts related to the operation or management of the enterprise (A385C, A385D, A386, A387). It is submitted that the law clearly requires that the jury be charged that the predicate acts be in furtherance of the overall enterprise. United States v. Scotto, 641 F.2d 47 (2nd Cir. 1980); 2 Ed. Devitt & C. Blackmar, Federal Jury Practice and Insructions, Section 56.20 (1983 Supp.); United States v. Parness, 73 Cr. 157 (S.D.N.Y.) (Bonsal, J.), aff'd 503 F.2d 430 (2nd Cir. 1974); United States v. Stofsky, 409 F.Supp. 609 (S.D.N.Y. 1973), aff'd., 527 F.2d 237 (2nd Cir. 1975); United

States v. Ladmer, 420 F.Supp. 1231 (E.D.N.Y. 1977); United States v. White, 386 F.Supp. 882 (E.D. Wis. 1974); United States v. Mandel, 502 F.2d 653 (4th Cir. 1979) (En Banc). The jury was given the impression that as long as they found that the acts were committed, whether or not they were isolated or in furtherance of the enterprise, that it was enough. We submit that such a charge is clearly erroneous and that at the very least a new trial was required.

POINT V

PETITIONER CARMINE PERSICO ADOPTS THE POINTS SET FORTH IN THE PETITION OF ALPHONSE PERSICO, JOHN DeROSS AND ANTHONY SCARPATI.

CONCLUSION

THE PETITION FOR CERTIORARI SHOULD BE GRANTED.

Respectfully submitted,

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UNITED STATES COURT OF APPEALS
FOR THE SECOND CIRCUIT

Nos. 1036,1037,1038,1039,1050,1051,1052,1056

August Term, 1986

(Argued July 13,1987,Decided October 27,1987)

Docket Nos. 86-1468,-1479,-1480,-1481,
-1482,-1483,-1484,-1494

UNITED STATES OF AMERICA

Appellee,

-against-

CARMINE PERSICO, a/k/a "Snake," a/k/a "Junior," HUGH McINTOSH, a/k/a "Apples", GENNARO LANGELLA, a/k/a "Jerry Lang," JOHN DeROSS, a/k/a "Jackie," ANTHONY SCARPATI, a/k/a "Scappy," ALPHONSE PERSICO, a/k/a "Little Allie Boy," ANDREW RUSSO, a/k/a "Andy Mush," and DOMINIC CATALDO, a/k/a "Little Dom,"

Defendants-Appellants.

B e f o r e:

NEWMAN, MINER and ALTIMARI,

Circuit Judges.

Appeal from judgments of the United States District Court for the Southern District of New York (Keenan,J.) convicting appellants of various offenses arising from their participation in the affairs of the Colombo Family racketeering enterprise.

Affirmed as to all appellants except that the substantive RICO convictions of appellants McIntosh and Russo are reversed.

Judge Newman concurs in part and dissents in part in a separate opinion.

STANLEY M. MEYER, New York, NY (DePetris & Meyer, Esqs., New York, NY, of counsel; Martin G. Weinberg, Boston, MA, of counsel for defendant-appellant Carmine Persico)for Defendants-Appellants Carmine Persico, John DeRoss, Anthony Scarpati and Alphonse Persico.

SALVATORE J. MARINELLO, Mineola,NY (Elaine Jackson Stack, Marinello & Rosenstock, Mineola, NY, of counsel) for Defendant-Appellant Andrew Russo.

SUSAN G. KELLMAN, New York, NY for Defendant-Appellant Hugh McIntosh

MICHAEL YOUNG, New York, NY (David Breitbart,New York,NY,of counsel) for Defendant-Appellant Gennaro Langella.

JOHN L. POLLOK, New York,NY (Mark A. Summers, Susan C. Wolfe, Todtman, Hoffman, Epstein,Young, Goldstein, Tunick & Pollok,P.C., New York, NY, of counsel) for Defendant-Appellant Dominic Cataldo

AARON R. MARCU, Assistant United States Attorney, New York, NY (Rudolph W. Giuliani, United States Attorney for the Southern District of New York, Bruce A. Baird, Frank H. Sherman, Stuart E. Abrams, Assistant United States Attorneys, New York, NY, of counsel) for Appellee United States of America.

MINER, Circuit Judge:

Defendants-appellants Carmine Persico, Hugh McIntosh, Gennaro Langella, John DeRoss, Anthony Scarpati, Alphonse Persico, Andrew Russo and Dominic Cataldo appeal from judgments entered in the United States District Court for the Southern District of New York (Keenan, J.), convicting them of various

offenses arising from their participation in the affairs of the Colombo Family racketeering enterprise. All eight appellants were convicted of conspiracy to violate provisions of the Racketeer Influenced and Corrupt Organizations Act ("RICO"), 18 U.S.C. § 1962 (d) (1982), and seven of the appellants were convicted of substantive RICO violations, id. § 1962 (c). In addition, the majority of various substantive offenses that also were charged as predicate racketeering acts.

On appeal, appellants raise a plethora of claims, only a few of which require discussion. Russo and McIntosh contend that their convictions for substantive RICO violations and RICO conspiracy must be overturned on statute of limitations and double jeopardy grounds. Langella challenges the district court's decision to empanel an anonymous jury. Carmine Persico claims that the district court's sequestration decisions were

improper and he raises a due process challenge to the government's compensation arrangement with a key witness. Various appellants join in these claims, and all appellants challenge the admission of a co-conspirator's statements against them. Of these claims, the only ones that have merit are the statute of limitations claims advanced by Russo and McIntosh regarding their convictions under 18 U.S.C. § 1962 (c). As a result, we affirm the judgments convicting all appellants, except that we reverse as to the section 1962(c) convictions of Russo and McIntosh.

I. BACKGROUND

The factual predicate for the convictions giving rise to this appeal has been recounted in numerous recent opinions, see United States v. Langella, 804 F.2d 185 (2d Cir. 1986); United States v. Russo, 801 F.2d 624 (2d Cir. 1986); United States v. Persico,

774 F.2d 30 (2d Cir. 1985); United States v. Persico, 646 F. Supp. 752 (S.D.N.Y. 1986); United States v. Persico, 621 F. Supp. 842 (S.D.N.Y. 1985); United States v. Persico, 620 F. Supp. 836 (S.D.N.Y., aff'd, 774 F.2d 30 (2d Cir. 1985); United States v. Persico, 520 F. Supp. 96 (E.D.N.Y. 1981), familiarity with which is assumed. A general outline of the schemes alleged is presented below; to the degree necessary, specific factual recitations relating to the claims meriting review on this appeal are included as part of the discussion of those specific claims.

Appellants and six co-defendants were charged, in a 51-count superseding indictment filed on April 4, 1985, with leading, managing and participating in the Colombo Family racketeering enterprise, a professional criminal organization that is one of the New York City constituent units of the American Mafia, by committing or agreeing to

commit numerous crimes. Of the six co-defendants not represented in this appeal, five had their cases severed prior to or during trial, and one, Frank Falanga, who was found guilty by the jury, died prior to sentencing.

The government delineated the organizational structure of the Colombo Family as follows: Carmine Persico, the Boss of the Colombo Family, assisted by Gennaro Langella, the Underboss, and a Consiglieri, or adviser, led the Family, Alphonse Persico, Carmine's eldest son, also was a trusted adviser and an initiate member of the Family. Anthony Scarpati, John DeRoss and Andrew Russo were Capos, or captains, in the organization. Each Capo is a trusted officer of the Family who leads a crew of "soldiers", consisting of initiated members of the Family. The "soldiers", in turn, command crews of "associates." An "associate" is a criminal colleague who either is ineligible for,uninterested

in, or awaiting formal induction into the Mafia. Dominic Cataldo was a soldier in the Family, and Hugh McIntosh and deceased co-defendant Frank Falanga were associates.

All eight appellants were charged with conspiracy to conduct and participate in the affairs of the Colombo Family enterprise through a pattern of racketeering activity, in violation of **18 U.S.C. § 1962(d)**. The enumerated predicate acts of racketeering included: extortion and labor bribery in the construction and restaurant industries; repeated bribes to an undercover Internal Revenue Service agent; bribery of federal prison officials; loansharking; and distributing large amounts of narcotics. Langella, DeRoss and Scarpati also were charged with conspiracy to participate in the Colombo Family's affairs through the collection of unlawful debts. **18 U.S.C. § 1962(d)**; see **id. § 1962(c)**. In addition, all eight appellants

were charged with the substantive crime of conducting and participating in the affairs of the Colombo Family enterprise through essentially the same pattern of racketeering activity described above, in violation of **18 U.S.C. § 1962(c).**

Various appellants were charged with substantive crimes that formed the basis for the patterns of racketeering activity alleged in the **RICO** counts. Many other charges were dismissed prior to or during trial and are not recounted here. Carmine Persico and Langella were charged with conspiracy to extort money from concrete construction firms in the New York City area, in violation of the Hobbs Acts, **18 U.S.C. § 1951 (1982)**, and Langella was charged with participating in the commission of ten substantive extortionate acts involving various concrete construction companies. **See id.; id. § (b)2.**

The government accused Langella and Carmine Persico of directing severed co-defendant Ralph Scopo, the president of the District Council of Cement and Concrete Workers Unions, to extort cash payments from at least ten different concrete contractors. These extortions were part of a two-tier scheme formulated by four of the La Cosa Nostra crime families in the New York City area. Pursuant to this scheme, construction projects worth $2 million dollars or less fell within the jurisdiction of the Colombo Family; contractors doing such jobs paid the Colombo Family one percent of the gross contract price of every job in order to prevent labor strife or supply problems. Jobs worth more than $2 million dollars were controlled by a consortium comprised of the Colombo Family and three other New York City area crime families. See generally **Langella, 804 F.2d at 187-88.**

John DeRoss, a vice president of Local 100 of the Hotel Employees and Restaurant Employees International Union, was charged with soliciting and receiving unlawful payments from, or in connection with, five Manhattan restaurants, in violation of 2 U.S.C. § 186(b)(1) and 18 U.S.C. § 2 (1982). The government alleged that DeRoss participated in a scheme in which bribes were solicited and received from restaurant owners so that the owners would be able to violate the terms of their agreements with Local 100 without interference from the union. The government contended that in one instance a bribe was solicited and received as compensation for allowing a restaurant owner to retain the lease for his restaurant.

Carmine Persico and Alphonse Persico were charged with paying bribes and gratuities to a federal prison official, in violation of 18 U.S.C. §§ 201(b)(1),201(b)(3)

& 201(f)(1982). In this count, the government contended that the Persicos paid the bribes and gratuities to a prison official at the Federal Correctional Institution in Ashland, Kentucky, in order to obtain, or on account of, various unwarranted privileges the official sought or obtained for Carmine Persico, who then was an inmate at that correctional facility. The Persicos and Langella also were accused of offering and paying a $20,000.00 bribe to a federal official in exchange for Carmine Persico's transfer from one federal prison to another, in violation of 18 U.S.C. § 201(b)(3).

Langella, Scarpati and Russo were charged with conspiracy to make extortionate extensions of credit, see 18 U.S.C. §§ 891, 892 and conspiracy to collect extensions of credit using extortionate means, see id. §§ 891, 894. The government's theory was that these appellants and others employed the

Colombo Family as a vehicle for lending money at exorbitant rates of interest, and collecting loansharking debts, through the threatened use of force and violence if the loans were not repaid. Langella and Scarpati also were accused of specific collections of credit using extortionate means, in violation of **18 U.S.C. § 894**.

Numerous other acts of racketeering included as predicate acts in the **RICO** counts were not charged as substantive offenses. Four appellants, including McIntosh and Russo made pretrial motions to dismiss from the **RICO** counts, on double jeopardy grounds, the predicate acts involving the repeated bribery of an undercover IRS agent. These acts, which were not charged as substantive offenses, had been the subject of an investigation and prosecution in the Eastern District of New York, which resulted in guilty pleas by the four appellants to a few of the charges against them. The district court denied the motion,

United States v. Persico, 620 F. Supp. 836 (S.D.N.Y. 1985), and, on an interlocutory appeal, we affirmed, United States v. Persico 774 F.2d 30 (2d Cir. 1985).

Trial commenced on October 15, 1985, and, after an eight-month trial, the jury returned guilty verdicts against all eight appellants on the RICO conspiracy count. All appellants, save DeRoss also were convicted on the substantive RICO count,Carmine Persico and Langella were convicted of extortionate conspiracy in the concrete construction industry, and Langella was convicted of participation in the extortion of money from specific construction firms. DeRoss was acquitted of the substantive Hobbs Act counts concerning the restaurant industry. Carmine and Alphonse Persico were convicted of paying an illegal gratuity to a federal prison official, and the Persicos and Langella also were convicted of offering to pay a bribe to

a federal official. Guilty verdicts were returned against Langella and Scarpati both for conspiracy to make extortionate extensions of credit and for conspiracy to collect extensions of credit using extortionate means; Russo was acquitted of those conspiracy counts. Langella and Scarpati also were convicted of making and collecting various specific extortionate extensions of credit.

The appeal followed the imposition of sentences in the district court.

II. DISCUSSION

A. Double Jeopardy

The predicate acts that underlie McIntosh's and Russo's **RICO** convictions also were the subject of a prior investigation and prosecution in the Eastern District investigation revealed that Russo, McIntosh and others had offered and paid numerous bribes to IRS Agent Annicharico, who was posing as a corrupt law enforcement official, in what has

come to be known as the Annicharico bribe scheme. Pursuant to that scheme, Russo, McIntosh and Carmine Persico bribed Annicharico to prevent the commencement of federal criminal prosecutions of Charles Panarella and Russo, and to influence the disposition of Carmine Persico's application to vacate his sentence. McIntosh and Carmine Persico bribed Anninicharico to prevent Persico's transfer from a federal prison in Manhattan. Russo and Cataldo bribed the agent to prevent the commencement of a federal criminal prosecution against Cataldo. Russo also bribed Annicharico to prevent the commencement of a state perjury prosecution and to eliminate back tax liability for an associate and a corporate entity.

McIntosh and Russo were indicted in the Eastern District of New York for their roles in the Annicharico bribe scheme. On April 26, 1982, Russo pleaded guilty to conspiracy to bribe a public official, **see 18 U.S.C. § 371**

(1982), and obstruction of justice, id. § 1505. On November 1, 1982, after four days of trial, McIntosh pleaded guilty to bribery of a public official. Id § 201(b). Subsequent to the guilty pleas, several other charges against McIntosh and Russo were dismissed on the government's motion.

After the filing of the superseding indictment in the instant case, Russo and McIntosh moved pre-trial to have the charges against them dismissed, claiming that the RICO charges predicated on acts relating to the Annicharico bribe scheme were barred by their guilty pleas in the Eastern District prosecution. [1] The district court rejected

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1 We note that all of the racketeering acts charged against McIntosh were committed as part of the Annicharico bribe scheme, whereas the RICO charges against Russo included racketering acts unrelated to that scheme. However, the jury indicated that its verdict against Russo was based solely on the Annicharico bribe scheme predicate acts. Because of the manner in which we dispose of Russo's and McIntosh's double jeopardy challenges infra, the differences between their claims are irrelevant for purposes of our decision, and we will discuss their claims together.

their pre-trial double jeopardy claims, and we affirmed the district court's judgment on interlocutory appeal. See United States v. Persico, 620 F. Supp. 836 (S.D.N.Y.), aff'd, 774 F.2d 30 (2d Cir. 1985). McIntosh's and Russo's attempts to raise a double jeopardy challege to their convictions after trial also were rejected by the district court. See United States v. Persico, 646 F. Supp. 752, 759-60 (S.D.N.Y. 1986). Subsequent motions to vacate their Eastern District criminal convictions, see 28 U.S.C. § 2255 (1982), were rejected in the district court and on appeal. See United States v. Russo, 801 F.2d 624 (2d Cir. 1986). On this appeal, Russo and McIntosh again contend that the double jeopardy clause bars their RICO convictions. We disagree.

The double jeopardy clause of the fifth amendment declares: [N]or shall any person be subject for the same offense to be twice put

in jeopardy of life or limb. . . ." U.S. Const. amend. V. The double jeopardy clause protects against: (1) a second prosecution for the same offense after acquittal; (2) a second prosecution for the same offense after conviction; and (3) multiple punishments for the same offense. North Carolina v. Pearce, 395 U.S. 711, 717 (1969). The contentions raised by Russo and McIntosh implicate primarily the second aspect of double jeopardy protection.

In part employing the analysis set forth by the Supreme Court in Garrett v. United States, 471 U.S. 773 (1985), Judge Keenan rejected the double jeopardy claims of McIntosh and Russo. In Garrett, the Supreme Court "upheld the validity of using a prior criminal conviction to support a continuing criminal enterprise conviction under 21 U.S.C. § 848, at least where the 'enterprise' activity continues four months past the date

of the conduct underlying the prior conviction." **Persico, 774 F.2d at 32.** Under the two-step analysis employed by the Supreme Court in reaching that conclusion, the trial court initially must determine whether the legislature intended that each violation be a separate offense. **Garrett, 471 U.S. at 778.** If such intent is evident, the court must then determine whether prosecution for the later offense after an earlier prosecution for a predicate offense violates the double jeopardy clause, under the particular circumstances of the case. **Id. at 786.**

In affirming Judge Keenan's judgment denying Russo's and McIntosh's pre-trial motions, we endorsed Judge Keenan's determination that "Congress intended to permit conduct resulting in prior convictions to be used as predicate acts of racketeering activity to establish subsequent **RICO** convictions," **Persico, 774 F.2d at 32** (citations

omitted), as well as his conclusion that a trial on the then-pending **RICO** charges was not barred by the double jeopardy clause, **id.** We note that the indictment alleged that the substantive conduct and conspiracy continued, with the participation of all appellants, well beyond the date of the indictments in the Annicharico bribe scheme case. However, we specifically declined to decide whether evidence of post-plea unlawful conduct, or evidence accumulated after the plea demonstrating participation in the criminal enterprise, was required in order to defeat a double jeopardy challenge to a subsequent indictment. **Id.** After trial, Judge Keenan determined that the government sufficiently had demonstrated that Russo and McIntosh continued as members of the criminal enterprise charged well after pleading guilty in the Eastern District. **Persico, 646 F. Supp. at 760.** That judgment is the focus of their current appeal.

As an initial matter, we entertain serious doubt as to whether evidence of post-plea involvement is necessary to defeat double jeopardy challenge to **RICO** convictions based on predicate acts that were the subject of prior guilty pleas. The Supreme Court in **Garrett** assumed, for purposes of decision, that the predicate act resulting in conviction was a lesser included offense within the continuing criminal enterprise charge. As the Court noted, the subsequent prosecution would not have not barred on double jeopardy grounds even assuming that lesser included offense principles applied. **See Garrett, 471 U.S. at 790** (majority opinion); **id. at 797** (O'Connor,J., concurring). In fact, the Court cautioned against "ready transposition" of lesser included offense principles derived from cases such as Brown v. Ohio, **432 U.S. 161 (1977)** (misdemeanor of joyriding lesser included offense within felony of auto

theft); to complex, "multilayered conduct" cases. **Garrett, 471 U.S. at 789.** Moreover, several circuits have held that, in similar contexts, the double jeopardy clause is not a bar to **RICO** prosecutions predicated on racketeering acts that were the subject of prior prosecutions and convictions. **See, e.g.,** United States v. Grayson, **795 F.2d 278, 282-83 (3rd Cir. 1986)** (admission of two prior drug conspiracy convictions as predicate acts for **RICO** substantive charge not violative of double jeopardy clause), **cert. denied, 107 S. Ct. 927 (1987);** United States v. Boldin, **772 F.2d 719, 728-30 (11th Cir.1985)** (prior convictions for drug offenses may be used as predicate acts in subsequent **RICO** prosecutions); United States v. Licavoli, **725 F.2d 1040, 1049-50 (6th Cir.)** (prior bribery conviction properly employed as a predicate act in subsequent **RICO** conviction), **cert. denied, 467 U.S. 1252 (1984);** United States

v. Phillips, 664 F.2d 971, 1015 (5th Cir. Unit B 1981) ("a defendant may be convicted for the predicate acts which form the basis of a RICO charge and subsequently charged under RICO"), cert. denied, 457 U.S. 1136 (1982); United States v. Brooklier, 637 F.2d 620, 624 (9th Cir. 1980) (extortionate act properly employed as a predicate racketeering act despite prior RICO conviction involving conspiracy to commit that extortion as well as others), cert. denied, 450 U.S.980 (1981).

We need not reach this thorny issue, however, because as Judge Keenan found, the government supplied ample evidence of Russo's and McIntosh's continued participation in the affairs of the Colombo Family enterprise after their guilty pleas in the Eastern District. The government demonstrated at trial that Russo was a leader of and an active participant in, the Colombo Family at least until April 1985, when the superseding

indictment was filed. Not only was there testimony from Fred DeChristopher, Russo's brother-in-law, regarding Russo's continued membership in the Colombo Family, but the government also provided evidence that Russo and his sons skimmed money in 1983 and 1984 from the gambling proceeds of a cruise ship casino. Further, the government demonstrated that McIntosh continued to participate in the Colombo Family enterprise's affairs after his guilty plea. DeChristopher testified that Carmine Persico told him that McIntosh remained a member of the enterprise and that when McIntosh was in prison as a result of the Eastern District prosecution, Persico had authorized weekly payments to McIntosh's wife. The government also showed that in November and December of 1978, McIntosh accepted 28 collected telephone calls from Carmine Persico. Later testimony revealed that these calls enabled Carmine Persico to

conduct the Colombo Family's affairs while in prison. Among the other evidence was a 1982 telephone conversation between Langella and McIntosh, intercepted by the government, in which they arguably discussed Colombo Family matters. Based on the foregoing and on all of evidence presented, we hold that the government sufficiently established that Russo and McIntosh remained members of the Colombo Family after their guilty pleas in the Eastern District and we affirm Judge Keenan's judgment denying Russo's and McIntosh's motions to set aside the jury verdict on double jeopardy grounds.

We also find no error in Judge Keenan's decision to rule on the merits of McIntosh's and Russo's double jeopardy claims after trial, rather than submitting those claims to the jury in some manner. "[D]ouble jeopardy claims [do] not implicate the issue [a defendant's] guilt or innocence, which a jury must

decide, but rather the right of the government to bring the action itself." United States v. MacDougall, 790 F.2d 1135, 1142 (4th Cir. 1986); see United States v. H.E. Koontz Creamery, Inc., 232 F. Supp. 312, 315-16 (D. Md. 1964); see also 1 C. Wright, Federal Practice and Procedure § 194, at 715 & n.17 (1982 & Supp. 1987). For that reason, district courts routinely respond to pre-trial motions to dismiss indictments on double jeopardy grounds, and, if appropriate, conduct evidentiary hearings to determine whether a defendant has a valid double jeopardy claim. See, e.g., United States v. Stricklin, 591 F.2d 1112, 1119 (5th Cir.) (describing procedure for district court to follow in determining pre-trial double jeopardy claim), cert. denied, 444 U.S. 963 (1979). We perceive no reason why a double jeopardy claim should not be decided by the trial judge throughout all stages of the

trial, even when, as in the instant case, the claim requires factual determinations. The assertion of a valid double jeopardy claim at any stage in the trial "precludes trial and thus removes from the jury the issue of guilt or innocence." **MacDougall, 790 F.2d at 1142;** cf. United States v. Nunez-Rios, **622 F.2d 1093, 1098 (2d Cir. 1980)** (defense of outrageous government conduct properly decided by judge, rather than jury, because it bars government from invoking judicial processes to obtain conviction). Moreover, unlike statute of limitations or venue claims, which merely require a defendant to refute the evidence presented by the government on a particular charge, the type of double jeopardy challenge presented by Russo and McIntosh requires a defendant to show that the acts alleged as part of the current prosecution already have been the subject of successful prior prosecutions. When double

jeopardy claims are determined by a trial judge as opposed to a jury,

> [t]he likelihood of compelling the defendant to make possible incriminating statements to the jury about the earlier offense in his defense to the subsequent charge or of prejudicing the jurors against the defendant by virtue of their hearing about the charge and evidence in the previous case is thus eliminated.

Stricklin, 591 F.2d at 1119. Rather than requiring the district court to charge the jury so as to encompass this type of double jeopardy claim, we think it appropriate for the district court to rule on the claim before, during or after trial.

B. Statute of Limitations

Russo and McIntosh both contend that their **RICO** convictions are barred by the five year statute of limitations applicable to **RICO** prosecutions, **18 U.S.C. § 3282 (1982);** see United States v. Walsh, **700 F.2d 846, 851 (2d Cir.), cert. denied, 464 U.S. 825 (1983),**

because the last predicate acts ascribable to them occurred more than five years prior to the date of the indictment in the instant case. Judge Keenan denied McIntosh's pre-trial motion to dismiss the indictment on statute of limitations grounds, **Persico, 621 F. Supp. at 872-73**, and denied McIntosh's and Russo's post-trial statute of limitations motions. **Persico, 646 F. Supp. at 760.**

1. RICO Conspiracy

The government argues, and Judge Keenan determined, that the statute of limitations for **RICO** conspiracy should not begin to run until the accomplishment or abandonment of the objectives of the conspiracy. We agree. In order to convict a defendant of **RICO** conspiracy, only an agreement to commit two or more predicate acts, rather than the acts themselves, need be proven. United States v. Teitler, 802 F.2d 606, 612-13 (2d Cir. 1986); United States v. Ruggiero, 726 F.2d 913, 921

(2d Cir.), cert. denied, 46 U.S. 831 (1984); United States v. Barton, 647 F.2d 224, 237 (2d Cir.), cert. denied, 454 U.S. 857 (1981). By his agreement, a RICO defendant signals his membership in a conspiracy to conduct the affairs of the charged enterprise. Thus, the RICO conspiracy statute is most closely analogous to other conspiracy statutes pursuant to which overt acts in furtherance of the conspiracy need not be placed or proven. See, e.g., United States v. Grammatikos, 633 F.2d 1013, 1023 (2d Cir. 1980) (narcotics distribution and importation conspiracies); United States v. Smith, 464 F.2d 1129, 1134 (2d Cir.) (conspiracy to make extortionate extensions of credit), cert. denied, 409 U.S. 1023 (1972); United States v. Tolub, 187 F. Supp. 705, 709 (S.D.N.Y. 1960)(Kaufman,J.) (Hobbs Act conspiracy). Under such statutes, "[f]or limitations purposes, the conspiracy may be deemed terminated when, in a broad

sense, its objectives have either been accomplished or abandoned, not when its last overt act was committed." **Grammatikos, 633 F.2d at 1023.**

The statute of limitations applicable to **RICO** conspiracy provides that "no person shall be prosecuted, tried, or punished for any offense, not capital, unless the indictment is found. . . within five years after such offense shall have been committed." **18 U.S.C. § 3282 (1982).** The limitations period is measured from the point at which the crime is complete. **See** Toussie v. United States, **397 U.S. 112, 115 (1970).** Because the **RICO** conspiracy statute does not require proof of an overt act, we believe that the crime of **RICO** conspiracy is not complete until the purposes of the conspiracy either have been accomplished or abandoned. **See** United States v. Coia, **719 F.2d 1120, 1124 (11th Cir. 1983), cert. denied, 466 U.S. 973 (1984);**

United States v. Castellano, 610 F. Supp. 1359, 1384 (S.D.N.Y. 1985); but see United States v. Torres-Lopez, 656 F. Supp. 257, 262 (D.P.R.1987) (government must show one overt act by any conspirator in furtherance of conspiracy within limitations period). Although proof of a RICO conspiracy requires a demonstration that a defendant agreed to commit two or more predicate acts, rather than a simple showing that the defendant agreed to join the conspiracy, the agreement proscribed by section 1962(d) is conspiracy to participate in a charged enterprise's affairs, not conspiracy to commit predicate acts. We perceive no valid reason why the RICO conspiracy statute should be analyzed in a manner inconsistent with other conspiracy statutes not requiring proof of overt acts.

Based on the foregoing, we conclude that the statute of limitations for the RICO conspiracy charges at issue here did not

begin to run at least until the filing of the indictment. As Judge Keenan noted,the government amply demonstrated that the conspiracy to conduct the affairs of the Colombo Family continued until, and well after, April 4, 1985, the date the superseding indictment was filed. Therefore, Russo's and McIntosh's convictions for RICO conspiracy were not barred by the applicable five-year statute of limitations.

2. Substantive RICO Counts

The district court determined that the statute of limitation for 18 U.S.C. § 1962(c) should begin to run from the last overt act committed by any member of the group charged. We reach a different conclusion based on prior circuit precedent.

In United States v. Walsh, 700 F.2d 846 (2d Cir.), cert. denied, 464 U.S. 825 (1983), we held that in order to establish a defendant's violation of section 1962(c), the

government must prove that the defendant committed two or more predicate offenses, at least one of which occurred within the federal five-year statute of limitations for non-capital offenses. **Id. at 851.** In rejecting Walsh's claim that the evidence indicated only that a co-defendant had committed a timely predicate act, we emphasized that there was sufficient evidence that Walsh also had committed the act. Central to our analysis was the fact that Walsh himself had participated in a timely predicate act. Similarly, in United States v. Srulowitz, **785 F.2d 382 (2d Cir. 1986)**, we analyzed Srulowitz's statute of limitations claim solely with regard to predicate acts alleged against him, despite the apparent commission of timely predicate acts by other members of the charged enterprise. **Id. at 390. See also** United States v. Cody, **722 F.2d 1052, 1056-57 (2d Cir.1983)** (government must prove defendant committed at least one timely predicate

act), cert. denied, 467 U.S. 1226 (1984); Castallano, 610 F. Supp. at 1383 ("Section 3282 does not require that each defendant be named in at least one act of racketeering which is alleged to have occurred in the last five years."); United States v. Field, 432 F. Supp. 55, 59 (S.D.N.Y. 1977) (statute runs from date of last act of racketeering), aff'd mem., 578 F.2d 1371 (2d Cir.),cert. dismissed 439 U.S. 801 (1978); but see United States v. Torres Lopez, 656 F. Supp. at 261 (act by any member of enterprise satisfies statute of limitations).

We find the government's attempt to distinguish Srulowitz and Walsh as "single defendant cases" unpersuasive. Both Walsh and Srulowitz had co-defendants,as the respective opinions bearing their names make clear. See Walsh, 700 F.2d at 851; Srulowitz, 785 F.2d at 383. Even if we were to assume that Walsh and Srulowitz involved single defendants,

under the government's statute of limitations analysis it would have been sufficient for us to determine whether any unindicted member of the enterprise had committed timely predicate acts, a search that we did not undertake. Instead, we focused solely on the defendant who raised the limitations defense and determined that he had committed one predicate act within the limitations period.

Based on the reasoning of our prior decisions, we conclude that in order to satisfy the statute of limitations for section **1962(c)**, the government must demonstrate that a defendant committed at least one predicate racketeering act within the limitations period. Such a conclusion comports with the structure of section **1962**, which treats conspiracies to violate **RICO** and substantive **RICO** offenses separately. The focus of section **1962(c)** is on the individual patterns of racketeering engaged in by a defendant, rather than the collective activities of the

members of the enterprise, which are proscribed by section 1962(d). We reject the government's attempt to analyze section 1962(c) as if it were a second RICO conspiracy statute. Therefore, because the government failed to demonstrate that either Russo or McIntosh committed a predicate act within the five-year statute of limitations, we reverse their convictions under section 1962(c). [2]

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2 On appeal, the government contends that reversal of Russo's conviction is not warranted because he was a fugitive for nearly two years and therefore that the statute of limitations was tolled during that time. See 18 U.S.C. § 3290 (1982) ("No statute of limitations shall extend to any person fleeing from justice."). However, the government did not present this argument to the district court, nor was Russo allowed the opportunity to defend against it. Instead,the government requests that we determine whether the statute of limitations was tolled as to Russo based on random references culled from the record.

As the Supreme Court noted in a similar context, the government "may lose its right to raise factual issues of this sort before this Court when it has made contrary assertions in the courts below, when it has acquiesced in contrary findings by those courts, or when it has failed to raise such questions of in a timely fashion during the litigation."

C. Admissibility of Co-conspirator's Statements

Carmine Persico, Alphonse Persico, DeRoss, Scarpati and Russo, joined by the

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Steagald v. United States, 451 U.S. 204, 209 (1981) (emphasis added)(factual question whether defendant was"resident" of house for purposes of determining if he had reasonable expectation of privacy in that dwelling waived by, inter alia, government's failure to raise issue in lower courts). See United States v. Kimmel,741 F.2d 1123,1125 (9th Cir.1984) (review of issues in dismissal of indictment on due process and double jeopardy grounds limited to those actually raised by government at hearing on motion to dismiss); United States v. Thompson, 710 F. 2d 1500, 1504 (11th Cir. 1983) (alternate justifications for search waived by government's failure to raise them at suppression hearing), cert. denied, 464 U.S. 1050 (1984); United States v.Sanchez, 689 F.2d 508, 509 n.1 (5th Cir.1982)(government waived issue of defendant's standing to complain of stop and search by failing to raise it below); United States v. Gonsalves, 675 F.2d 1050 n.9 (9th Cir.) (government waived right to raise issue whether jury, rather than judge, should determine if defendant was fleeing from justice under 18 U.S.C. §3290 by failing to raise it in timely fashion), cert. denied, 459 U.S. 837 (1982). Here, the government apparently concedes that it did not raise this issue in the district court, and has offered no justification for its failure to do so. Therefore, we deem the issue to be waived.

three remaining appellants to the extent relevant to them, all claim that the district court committed reversible error by admitting Fred DeChristopher's testimony about conversations he had with Carmine Persico when Persico was "in hiding" at DeChristopher's house. We disagree.

Statements offered against a party and made by a co-conspirator of that party in the course of and in furtherance of a conspiracy are admissible against that party. **Fed. R. Evid. 801(d)(2)(E); see, e.g., United States v. Rahme, 813 F.2d 31, 35-36 (2d Cir. 1987); United States v. Paone, 782 F.2d 386, 390-91 (2d Cir.), cert. denied, 107 S.Ct. 269 & 107 S.Ct. 326 (1986).** The district court found that the elements of **Rule 801(d)(2)(E)** were satisfied here and held that DeChristopher's testimony regarding Carmine Persico's statements to him was admissible. Appellants argue principally that the statements made

were not in furtherance of the conspiracy and that the conspiracy had ended by the time the statements were made. Absent an abuse of discretion, the district court's decision should not be disturbed on appeal. See Rahme, 813 F.2d at 36; United States v. Acosta, 763 F.2d 671, 679 (5th Cir.), cert. denied, 474 U.S. 863 (1985); see also United States v. Moon, 718 F.2d 1210, 1232 (2d Cir.1983),cert. denied, 466 U.S. 971 (1984). We perceive no abuse of discretion by Judge Keenan.

The evidence provided by the government undermines completely appellants' contention that the conspiracy ended when the original indictment was unsealed in October 1984, prior to the time when Carmine Persico's damaging statements were made. Rather, the government amply demonstrated that the conspiracy was ongoing at least until the time of trial. In fact, the reason for Carmine

Persico's presence in the DeChristopher household, as the government's proof convincingly demonstrated, was to avoid prosecution under the indictment in this case. That some of the conspirators had been indicted and were under arrest is unimportant; as some of the charges in this case indicate,the Colombo Family was quite capable of continuing operations despite the fact that some of its members were incarcerated. Moreover, some members of the conspiracy found prison no obstacle to continuing their association with the enterprise. The very purpose of one of the bribe schemes charged was to ensure that Carmine Persico would have ready access to a telephone while in prison, so that he could continue to conduct the Colombo Family's affairs while incarcerated. In this type of enterprise, the mere imprisonment of some of its members does not precipitate the demise of the conspiracy. **See, e.g., United States v**

Agueci, 310 F.2d 817, 839 (2d Cir. 1962), cert. denied, 372 U.S. 959 (1963); United States v. Guerro, 693 F.2d 10, 13 (1st Cir. 1982).Therefore, we agree with Judge Keenan's determination that the conspiracy continued beyond the period during which Carmine Persico made his damaging admissions to DeChristopher.

We also find no error in Judge Keenan's determination that Carmine Persico's statements to DeChristopher were in furtherance of the conspiracy. DeChristopher already was a member of the conspiracy at the time Carmine Persico came to stay at his house, having been involved in the Colombo Family's efforts to skim the gambling profits of a cruise ship. Persico's statements to DeChristopher regarding the activities of the enterprise and the various roles of appellants in it clearly were in furtherance of the enterprise. Among other purpose, the

statements "prompt[ed DeChristopher] to respond in a way that facilitate[d] the carrying out of criminal activity," **Rahme, 813 F.2d at 35 (citing** United States v. Katsougrakis, **715 F.2d 769, 778 (2d Cir.1983), cert. denied, 464 U.S. 1040 (1984)**, informed DeChristopher of the "current status of the conspiracy," **id. at 35-36** (quoting United States v. Ammar, **714 F.2d 238,252 (3rd Cir.), cert. denied, 464 U.S. 936 (1983)**), apprised him of the progress of the conspiracy and solicited his assistance, **id. at 36** (citing **Paone, 782 F.2d at 391**), and informed DeChristopher of the identity and activities of his co-conspirators, **id.** (citing **inter alia,** United States v. Perez, **702 F.2d 33,37 (2d Cir.), cert. denied, 462 U.S. 1108 (1983)**).

Because neither factual determination challenged by appellants was clearly erroneous, we will not disturb Judge Keenan's decision to admit DeChristopher's damaging testimony into evidence.

D. Compensation Arrangement

Carmine Persico contends that the government's cooperation arrangement with Joseph Iannuzzi amounted to a contingency fee that was so likely to induce him to implicate appellants falsely as to deny them due process. After carefully considering the briefs and record in this case, we conclude that appellants' due process right were not violated by the admission of Iannuzzi's testimony.

Iannuzzi, a long-time associate of the Gambino Family, entered into an agreement with the FBI to provide information regarding La Cosa Nostra and to testify at trials resulting from the information he supplied. In exchange for his cooperation, Iannuzzi was promised a monthly salary, as well as a lump sum payment after all trials were completed, the amount of which would be

based on the FBI's evaluation of the "overall quality" of any cases that had been developed. A later rendition of this agreement described the lump sum payment as covering reasonable travel and relocation expenses to a new, and presumable safe, location in the United States. The written agreement also specified that the FBI would determine the amount of payment. As the government conceded at oral argument, however, the written agreement did not supersede the prior "understanding." During trial, the entire scope of the relationship between Iannuzzi and the FBI was revealed to the jury, and defense counsel were permitted to cross-examine Iannuzzi thoroughly regarding the compensation arrangement.

Carmine Persico contends that the agreement between Iannuzzi and the FBI constitutes an impermissible contingent fee

arrangement. Such arrangements, however, are not per se impermissible. Rather, whether a particular arrangement violates a defendant's due process rights must be assessed on a case-by-case basis. See United States v. Cresta, slip op. 1, 15 (1st Cir.July 23, 1987). The overwhelming majority of courts, in assessing contingent fee arrangements with informants, have permitted the informant's testimony to be introduced at trial and have deemed the method of payment "a matter for the jury to consider in weighing the credibility of the informant." United States v. Hodge, 594 F.2d 1163, 1167 (7th Cir.1979) (citation omitted). See, e.g., United States v. Dailey, 759 F.2d 192, 199-200 (1st Cir. 1985); United States v. Valle-Ferrer, 739 F.2d 545, 546-47 (11th Cir.1984) (per curiam); United States v. Grimes, 438 F.2d 391, 394-96 (6th Cir.), cert. denied, 402 U.S. 989 (1971).

In urging us to exclude Iannuzzi's "purchased" testimony, Carmine Persico relies primarily on a recent Fifth Circuit opinion in which a panel majority, in interpreting **Williamson v. United States, 311 F.2d 441 (5th Cir.1962)**, held impermissible a contingent fee arrangement because the informant was promised compensation if he could implicate a preselected individual and because the payment decisions were based on the quality of the informant's work in obtaining a conviction. **See United States v. Cervantes-Pacheco, 800 F.2d 452, 457-60 (5th Cir.1986).**

Were we to adopt that rationale, the government's arrangement with Iannuzzi conceivably could fall within the **Cervantes-Pacheco** proscription against compensation based on the quality of the informant's work. But see **United States v. Edwards, 549 F.2d 362, 365 (5th Cir.)** (statement that

reward depended on "final results" not sufficient to mandate exclusion of testimony), **cert. denied, 434 U.S. 828 (1977)**. However, Persico's reliance on **Cervantes-Pacheco** has proven to be ill-advised: The Fifth Circuit, sitting **en banc**, recently reversed the panel majority in **Cervantes-Pacheco** and overruled **Williamson**. See United States v. Cervantes-Pacheco, **slip op. 6274 (5th Cir. Aug. 21, 1987) (en banc)**.

The Fifth Circuit's **en banc** opinion makes clear that "the credibility of the compensated witness, like that of the witness, promised a reduced sentence, is [for a] properly instructed jury to determine." **Id. at 6280**. Like the Fifth Circuit, we have confidence in the jury's ability to assess counsels' argument about the inherent unreliability of "purchased" testimony, and to evaluate the witness' credibility accordingly.

Here, the jury was instructed fully by the district court regarding Iannuzzi's credibility. Moreover, the jury was provided with a complete explication of the circumstances surrounding Iannuzzi's cooperation arrangement with the government, and defense counsel as afforded ample opportunity to cross-examine the witness and present evidence regarding the arrangement. Under the circumstance, the informant's testimony properly was before the jury and the informant's compensation arrangement with the government properly was considered by the jury in assessing the credibility of the witness. We hold, therefore that the admission of Iannuzzi's testimony did not violate appellant's due process rights. Furthermore, the promise of compensation related to the "overall quality" of cases that were developed and did not depend on the outcome of any prosecution or the inclusion of any preselected person in the accusation.

E. Procedures Relating to the Jury

Langella's challenge to the district court's decision to empanel an anonymous jury is without merit. Judge Keenan based his decision on "the violent acts alleged to have been committed in the normal course of Colombo Family business, the Family's willingness to corrupt and obstruct the criminal justice system, and the extensive publicity this case is expected to continue to attract." **Persico, 621 F. Supp. at 879.** We find no fault with the district court's conclusion that an anonymous jury was necessary. **See United States v. Barnes, 604 F.2d 121, 134-35,137 (2d Cir.1979), cert. denied, 446 U.S. 907 (1980).** In addition, Judge Keenan properly conducted a searching voir dire, which alleviated the risk that providing jurors with anonymity would cast unfair aspersions on appellants. **See United States v. Thomas, 757 F.2d 1359, 1364-65 (2d Cir.),**

cert. denied, 474 U.S. 819 (1985). The various other security precautions taken by Judge Keenan, including segregating jurors during lunch time and recesses and having marshals transport the jurors to a central location from which they were discharged each day, were fully warranted by the circumstances of this case.

Carmine Persico's claim of error predicated on Judge Keenan's decision not to sequester the jury during the eight-month trial followed by his decision to sequester the jury during deliberations fares no better. Sequestration is a matter committed to the sound discretion of the trial court, and its decision will not constitute reversible error absent a showing of actual prejudice arising therefrom. See, e.g., United v. Phillips, 664 F.2d 971, 998 n.24 (5th Cir. Unit B 1981), cert. denied, 457 U.S. 1136 (1982); United States v. Johnson,

584 F.2d 148, 154-55 (6th Cir.1978), cert. denied, 440 U.S. 918 (1979); United States v. Breland, 376 F.2d 721, 723-24 (2d. Cir. 1967). Rather than finding prejudice arising from Judge Keenan's sequestration decisions, we believe that his decision helped protect appellants' rights to a fair trial and were a sensible response to the circumstances presented by this trial.

F. Other Claims

We have examined carefully appellants' remaining claims and find them to be without merit.

III. CONCLUSION

Based on the foregoing, we affirm the judgments of conviction as to appellants Carmine Persico, Langella, DeRoss, Scarpati, Alphonse Persico and Cataldo. We affirm as to appellants McIntosh's and Russo's RICO conspiracy convictions; we reserve as to their convictions for violations of section

1962(c). We commend the district court for its perserverance through the course of these difficult proceedings.

JON O. NEWMAN, Circuit Judge, concurring in part and dissenting in part:

I concur in all aspects of Judge Miner's comprehensive opinion except those portions that reject the double jeopardy defense of defendants McIntosh and Russo with respect to their convictions on the **RICO** substantive and conspiracy counts, **18 U.S.C. § 1962(c), (d) (1982)**; and their statute of limitations defense with respect to their convictions on the **RICO** conspiracy count. As to the jeopardy defense, I believe these defendants are entitled to a retrial so that the jury, rather than the trial judge, can make the critical factual determination of when their criminal conduct occurred. As to

the limitations defense, I believe these defendants are entitled to a dismissal of the conspiracy charge, in addition to the dismissal of the substantive charge ordered by the majority.

1. Double Jeopardy

Whether the jury should have decided the factual dispute on which the jeopardy defense depends appears to be a novel issue not previously considered by any court. Though many aspects of a jeopardy defense are appropriately determined by the trial judge, the issue presented by this case is whether a defendant is entitled to have a jury decide when his alleged criminal conduct occurred under circumstances where the availability of the jeopardy defense turns on that factual determination. My disagreement with the majority concerning the jury's role in resolving this factual dispute requires some explanation of the issues relevant to the

jeopardy defense; as to the most of these issues I share the majority's views.

Initially, I agree with the majority that Congress intended RICO offenses to be separate from and in addition to offenses based on predicate acts, United States v. Walsh, 700 F.2d 846, 856 (2d Cir.), cert. denied, 464 U.S. 825 (1983), and that the Double Jeopardy Clause does not necessarily bar a RICO conviction simply because a prior conviction or the facts underlying a prior conviction are used to establish a predicate act, see Garrett v. United States, 471 U.S. 773 (1985) (allowing use of facts underlying prior conviction to establish predicate act for a continuing criminal enterprise violation, 21 U.S.C. § 848 (1982)). In this case the only predicate acts proven against McIntosh and Russo concerned conduct for which they had previously been convicted. In such circumstances, as the majority appears to accept, the double jeopardy defense may

not be rejected in the absence of evidence of continued participation in the affairs of the **RICO** enterprise after some date relevant to the predicate act offenses. Though questioning Judge Keenan's use of the day of the guilty plea to the prior charges as the significant date, the majority is satisfied that even if that date is used, there was sufficient evidence in this case to support a finding that McIntosh and Russo continued to participate in the affairs of the Colombo Family enterprise after the entry of their guilty pleas to the Annicharico bribery offenses. In view of the concurring opinion in **Garrett** by Justice O'Connor, who provided the fifth vote for affirmance, I agree that participation in the affairs of the **RICO** enterprise must be shown to have continued after some date relevant to the predicate act offenses. Though it does not matter in this case, nor did it in **Garrett**, I should think the pertinent date is the last date of the

predicate offense, rather than the date of the plea to that offense. That will normally be the date of the indictment, since the Government frequently indicts for conduct continuing up to that time. Once an indictment has been returned for a predicate act offense, the Government should not be obliged to reindict for continuing conduct occurring between the date of that indictment and the date of conviction, on pain of being barred on jeopardy grounds from using evidence of conduct during that interval in a subsequent RICO prosecution.

I disagree with the majority, however, that it was sufficient for the trial judge to make the factual determination that McIntosh and Russo committed enterprise activity after the predicate offenses for which they had been convicted. That determination should have been made by the jury under a proper instruction, which was requested and denied.

In many situations, I readily acknowledge, the trial judge may properly adjudicate a double jeopardy defense. Where the defense poses the issue of whether the statute defining the prior offense and the statute defining the current offense each require proof of a fact not required by the other statute, see Blockburger v. United States, 284 U.S. 299 (1932), that issue of law is manifestly for the trial judge. And whenever the defendant asserts a jeopardy defense in a pretrial motion to secure insulation from trial, the judge may properly decide the motion and make all factual determinations necessary to its resolution. As the majority points out, trial judges regularly decide jeopardy claims raised in advance of trial and conduct evidentiary hearings where necessary. See, e.g., United States v. Stricklin, 591 F.2d 1112 (5th Cir.), cert. denied, 444 U.S. 963 (1979). But if a trial judge has denied a pretrial jeopardy motion, a jury

must make the factual determination at trial as to when the charged offense occurred where, as here, that factual determination is critical to the jeopardy defense.

Once the defendant has shown that the predicate acts the Government intends to prove in a **RICO** prosecution have resulted in a prior conviction, the Government is obliged, by virtue of Justice O'Connor's concurrence in **Garrett**, to prove that the defendant continued to participate in the enterprise after the prior offenses. The majority here accepts that requirement. No case has ever held that where the prosecution is obliged to prove that criminal conduct occurred at a particular time (in this case, after a particular date), the trial judge may take from the jury the issue of whether that circumstance has been proved. Juries regularly make such findings in determining whether the offense charged was committed within the

applicable period of limitations. It is difficult to understand why the jury that determines the time of an offense for purposes of a statutory requirement does not do so for purposes of a constitutional requirement.

The need to have the jury make the factual determination of when the criminal conduct occurred for purposes of a jeopardy defense is highlighted by the circumstances of this case.The jury was asked to determine, as an element of the **RICO** substantive offense whether McIntosh and Russo participated in the affairs of a criminal enterprise; the jury was instructed that it must find that each defendant committed two predicate acts, one of which occurred in the five years preceding the indictment. The defendants requested an instruction that the jury would also have to find some type of conduct subsequent to their predicate act offenses that

established either a second predicate offense or at least participation in a criminal enterprise [1]. This instruction was refused. Thus, the jury was permitted to convict McIntosh and Russo on the basis of evidence that they participated in the criminal enterprise solely by committing the Annicharico bribery offenses. Though there is evidence that would permit a finding of criminal enterprise activity after these offenses, and

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1 The requested instruction focused on the time period after the plea to the prior offenses, since Judge Keenan had expressed the view that the Double Jeopardy Clause required evidence of enterprise activity after that date, or at least accumulation of evidence of such activity after that date. See **United States v. Persico, 620 F.Supp. 836, 844 (S.D.N.Y.), aff'd without consideration of this point, 774 F.2d 30 (2d Cir. 1985)**. Though I would permit the Government to defeat the jeopardy defense by showing enterprise activity occurring any time after the last date of the prior offense, see text, supra, the defendants cannot be faulted for requesting a charge that used the time period deemed pertinent by the trial judge.

Judge Keenan made such a finding, a jury asked to consider the matter would have been entirely justified in thinking that the evidence of conduct subsequent to the Annicharico offenses was insufficient to prove continued participation in the criminal enterprise. We are thus left with the possible anomaly of a guilty verdict rendered jointly by a jury and a judge who may have found the facts differently. Under the charges as given, the jury could have convicted solely because of the predicate act offenses and may have believed there was no subsequent enterprise activity by McIntosh and Russo, while the judge has made the contrary finding that such subsequent activity occurred. In my judgment, neither the right to trial by jury nor the protection of the Double Jeopardy Clause can be circumvented by permitting a judge to replace the jury as the

fact-finder as to when criminal conduct occurred.

The majority upholds the judge's role in making the key factual determination as to enterprise activity out of expressed solicitude for the defendants. Repeating an argument advanced by the Fifth Circuit in **United States v. Stricklin, supra, 591 F.2d at 1119**, the majority suggests that if the jury does the fact-finding, the defendant will be prejudiced in two ways: The jury will hear evidence of the prior conviction, and the defendant may have to make incriminating statements about the prior offense (if there has been no conviction) in order to establish his jeopardy defense. For three reasons, this argument is unavailing. First, the defendant has a right to jury consideration of the factual issue, and, if he believes that submission of the issue to the jury will be harmful, he can ask that the

matter be decided by the judge.[2] McIntosh and Russo sought to have the matter put to the jury and were denied that right. Second, because only time is at issue, the jury can consider the factual issue without ever hearing anything about a prior offense. A defendant raises the jeopardy defense before trial by showing that he has been convicted of a prior offense and disputing that he committed any enterprise activity after the last date of the prior offense. At that

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2 Even if the Government's opportunity to insist on a jury trial, **see Singer v. United States, 380 U.S. 24 (1965); Fed. R. Crim. P.23(a)**, were deemed applicable to the narrow factual dispute on which the jeopardy defense turns in this case, a defendant who preferred not to submit the issue to the jury could avoid doing so. He could make his pretrial motion to the judge for dismissal on jeopardy grounds, and, if that motion was denied, appeal either pretrial or post trial to challenge the sufficiency of the evidence of enterprise activity after the relevant date. Nothing would require him to renew the jeopardy defense before the jury.

point the burden is on the Government to prove that such activity occurred after the relevant date. If the jeopardy issue is pursued at trial, the jury need be told that it must find such activity to have occurred after the relevant date. There is no need for the jury ever to know about the prior conviction in trials where the fact of conviction is not otherwise in evidence. And because the burden is on the Government to prove the enterprise activity in the relevant time period, the defendant is not obliged to testify or present any evidence to the jury. Third, in this case evidence of the Annicharico bribery offenses was already before the jury because the Government used the defendants' convictions of these ___ offenses to establish the required predicate offenses. Thus jury fact-finding as to when the offense occurred will not prejudice a defendant in any case and surely not in this case.

For these reasons, I conclude that McIntosh and Russo are entitled at least to a new trial.

2. Statute of Limitations

The majority reverses the convictions of McIntosh and Russo on the **RICO** substantive count for lack of evidence that either of them committed a predicate act within the five-year limitations period. I agree with that holding. I disagree, however, with the rejection of the limitations defense as to the **RICO** conspiracy count.

Conspiracies that may be established without proof of an overt act do not terminate for limitations purposes until the objectives of the conspiracy have either been accomplished or abandoned, **see** United States v. Grammatikos, **633 F.2d 1013, 1023, (2d Cir. 1980). RICO** conspiracies do not require proof of an over act. However, it is

the settled law in this Circuit that each defendant charged with a RICO conspiracy must be shown not only to have joined the overall criminal enterprise conspiracy but also to have joined specific conspiracies to commit at least two predicate acts. United States v. Teitler, 802 F.2d 606, 612-13 (2d Cir. 1986); United States v. Ruggiero, 726, F.2d 913, 921 (2d Cir.), cert. denied, 469 U.S. 831 (1984); United States v. Barton, 647 F.2d 224, 237 (2d Cir.), cert. denied, 454 U.S. 857 (1981). That requirement raises the issue whether a defendant may be convicted of a RICO conspiracy where the Government fails to prove that a specific conspiracy to commit a predicate act continued into the limitations period. I believe we must reject a conviction in such circumstances if we are fully to respect the Teitler-Ruggiero-Barton requirement.

If a defendant can be convicted of a **RICO** conspiracy whenever the objective of the overall conspiracy continue into the limitations period, there seems little point in requiring proof of his agreement to commit two predicate acts. Indeed, as this case illustrates, it is extremely anomalous to insist that at least one predicate act occur within the limitations period in order to convict on a **RICO** substantive count and not require that at least one conspiracy to commit a predicate act continue into the limitations period in order to convict on a **RICO** conspiracy count. McIntosh and Russo committed the **RICO** substantive offense when they first joined the Colombo Family criminal enterprise and thereafter committed the Annicharico bribery offenses. They committed the **RICO** conspiracy offense when they first agreed to join the Colombo Family

criminal enterprise and thereafter agreed to commit the Annicharico bribery offenses. Their conviction on the substantive offense is now vacated because these bribery offenses were completed before the limitations period and no other predicate act occurred within the limitations period. But they stand convicted of the conspiracy offense even though their agreement to commit the bribery offenses ended before the limitations period (when those offenses were complete) and no agreement to commit any other predicate act continued within the limitations period. Thus, these defendants are exonerated because the predicate acts they committed occurred more than five years prior to indictment, but they remain convicted even though their agreement to commit those same acts also ended more than five

years prior to indictment. I do not understand how the criminal law can deal more harshly with a defendant who only agrees to commit a time-barred predicate act than with a defendant who commits such an act.

For these reasons, I would reverse the convictions of McIntosh and Russo on the RICO conspiracy count.

On the jeopardy and limitations issues, I respectfully dissent to the extent indicated. In all other respects, I join the opinion of the Court.